

1 ANGEL TANG NAKAMURA (SBN 205396)  
2 [Angel.Nakamura@arnoldporter.com](mailto:Angel.Nakamura@arnoldporter.com)  
3 HANNAH R. COLEMAN (SBN 327875)  
4 [Hannah.Coleman@arnoldporter.com](mailto:Hannah.Coleman@arnoldporter.com)  
5 ARNOLD & PORTER KAYE SCHOLER LLP  
6 777 South Figueroa Street, 44<sup>th</sup> Floor  
7 Los Angeles, CA 90017-5844  
8 Tel: (213) 243-4000 / Fax: (213) 243-4199

6 MELISSA CROW\*  
7 [Melissa.Crow@splcenter.org](mailto:Melissa.Crow@splcenter.org)  
8 SOUTHERN POVERTY LAW  
9 CENTER  
10 1101 17th Street, NW, Suite 705  
11 Washington, D.C. 20036  
12 Tel: (202) 355-4471  
13 Fax: (404) 221-5857

SIRINE SHEBAYA\*  
[Sirine@nipnl.org](mailto:Sirine@nipnl.org)  
NATIONAL IMMIGRATION PROJECT  
OF THE NATIONAL LAWYERS GUILD  
2201 Wisconsin Avenue NW, Suite 200  
Washington, D.C. 20007  
Tel: (617) 227-9727 / Fax: (617) 227-5495

11 STEPHEN W. MANNING\*  
12 [stephen@innovationlawlab.org](mailto:stephen@innovationlawlab.org)  
13 INNOVATION LAW LAB  
14 333 SW 5th Ave, Suite 200  
15 Portland, OR 97204  
16 Tel: (503) 241-0035

16 *Attorneys for Plaintiffs and putative class members (continued on next page)*

17 **UNITED STATES DISTRICT COURT**  
18 **CENTRAL DISTRICT OF CALIFORNIA**  
19 **EASTERN DIVISION**

20 IMMIGRANT DEFENDERS LAW  
21 CENTER, *et al.*,

22 Plaintiffs,

23 v.

24 CHAD WOLF, *et al.*,

25 Defendants.

Case No. 2:20-cv-09893-JGB-SHK

**PLAINTIFFS' REPLY IN  
SUPPORT OF EMERGENCY  
MOTION FOR PROVISIONAL  
CLASS CERTIFICATION**

Judge: Honorable Jesus G. Bernal  
Date: December 14, 2020  
Time: 9:00 a.m.  
Crtrm: 1

Action Filed: October 28, 2020

1 [Caption Page Continued - Additional Attorneys for Plaintiffs and putative class  
2 members]

3 GRACIE WILLIS\*  
4 [Gracie.Willis@splcenter.org](mailto:Gracie.Willis@splcenter.org)  
5 SOUTHERN POVERTY LAW  
6 CENTER  
7 150 E. Ponce de Leon Avenue,  
8 Suite 340  
9 Decatur, GA 30030  
10 Tel: (404) 521-6700  
11 Fax: (404) 221-5857

MATTHEW VOGEL\*†  
[matt@nipnl.org](mailto:matt@nipnl.org)  
AMBER QURESHI\*‡  
[amber@nipnl.org](mailto:amber@nipnl.org)  
NATIONAL IMMIGRATION PROJECT  
OF THE NATIONAL LAWYERS GUILD  
2201 Wisconsin Ave. NW, Suite 200  
Washington, D.C. 20007  
Tel: (617) 227-9727  
Fax: (617) 227-5495

10 JORDAN CUNNINGS\*  
11 [jordan@innovationlawlab.org](mailto:jordan@innovationlawlab.org)  
12 KELSEY PROVO\*  
13 [kelsey@innovationlawlab.org](mailto:kelsey@innovationlawlab.org)  
14 TESS HELLGREN\*  
15 [tess@innovationlawlab.org](mailto:tess@innovationlawlab.org)  
16 INNOVATION LAW LAB  
17 333 SW 5th Avenue, Suite 200  
18 Portland, OR 97204  
19 Tel: (503) 241-0035

JOHN A. FREEDMAN\*  
[John.Freedman@arnoldporter.com](mailto:John.Freedman@arnoldporter.com)  
CAROLINE D. KELLY\*  
[Caroline.Kelly@arnoldporter.com](mailto:Caroline.Kelly@arnoldporter.com)  
EMILY REEDER-RICCHETTI\*  
[Emily.Reeder-Ricchetti@arnoldporter.com](mailto:Emily.Reeder-Ricchetti@arnoldporter.com)  
ARNOLD & PORTER KAYE  
SCHOLER LLP  
601 Massachusetts Avenue, N.W.  
Washington, D.C. 20001  
Tel: (202) 942-5000  
Fax: (202) 942-5999

20 \* Admitted Pro Hac Vice  
21 † not admitted in DC; working remotely from and admitted in Louisiana only  
22 ‡ admitted in Maryland; DC bar admission pending  
23  
24  
25  
26  
27  
28

**TABLE OF CONTENTS**

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

**Page**

- I. INTRODUCTION ..... 1
- II. ARGUMENT ..... 1
  - A. Section 1252(f)(1) Does Not Require Denial of Certification or Bar this Court’s Jurisdiction to Issue Injunctive Relief for the Proposed Class. .... 2
  - B. Plaintiffs Meet the Requirements of Rule 23(a). .... 3
    - 1. Plaintiffs’ Claims Present Questions of Law or Fact Common to the Class. .... 3
    - 2. Plaintiffs Have Satisfied Rule 23(a)(3)’s Typicality Requirement. .... 5
    - 3. Plaintiffs Have Satisfied Rule 23(a)(4)’s Adequacy Requirement. .... 7
  - C. Plaintiffs Have Met the Requirements of Rule 23(b)(2) ..... 8
  - D. Venue is Proper in the Central District of California ..... 9
- III. CONCLUSION ..... 12

**TABLE OF AUTHORITIES**

**Page(s)**

**Cases**

*Adoma v. Univ. of Phoenix, Inc.*,  
711 F. Supp. 2d 1142 (E.D. Cal. 2010) ..... 12

*Al Otro Lado, Inc. v. Kelly*,  
No. 17-cv-5111, 2017 WL 10592130 (C.D. Cal. Nov. 21, 2017) .....10, 11

*Ali v. Ashcroft*,  
346 F.3d 873 (9th Cir. 2003)..... 2, 3

*Commodity Futures Trading Comm’n v. Savage*,  
611 F.2d 270 (9th Cir. 1979)..... 12

*Cruz v. Dep’t of Homeland Sec.*,  
No. 19-cv-2727, 2019 WL 8139805 (D.D.C. Nov. 21, 2019)..... 11

*Decker Coal Co. v. Commonwealth Edison Co.*,  
805 F.2d 834 (9th Cir. 1986)..... 10

*Doe v. Wolf*,  
424 F. Supp. 3d 1028 (S.D. Cal. 2020) ..... 12

*Ellis v. Costco Wholesale Corp.*,  
657 F.3d 970 (9th Cir. 2011)..... 6

*Fraihat v. U.S. Immigration and Customs Enforcement*,  
445 F. Supp. 3d 709 (C.D. Cal. 2020) .....1, 7, 8

*Fraihat v. U.S. Immigration and Customs Enforcement*,  
No. 19-1546, 2020 WL 2759848 (C.D. Cal. Apr. 15, 2020)..... 10

*Hanlon v. Chrysler Corp.*,  
150 F.3d 1011 (9th Cir. 1998).....6, 7, 8

*Hanon v. Dataproducts Corp.*,  
976 F.2d 497 (9th Cir. 1992)..... 6

*Kohn Law Grp., Inc. v. Auto Parts Mfg. Miss., Inc.*,  
787 F.3d 1237 (9th Cir. 2015)..... 12

1 *Lyon v. U.S. Immigration and Customs Enforcement,*  
 2 300 F.R.D. 628 (N.D. Cal. 2014) ..... 6

3 *Mazza v. Am. Honda Motor Co.,*  
 4 666 F.3d 581 (9th Cir. 2012)..... 4

5 *Novotny v. Panasonic Consumer Elecs. Co.,*  
 6 No. SACV 10-1226, 2010 WL 11596113 (C.D. Cal. Oct. 1, 2010)..... 12

7 *P.J.E.S. v. Wolf,*  
 8 No. 20-2245, 2020 WL 6770508 (D.D.C. Nov. 18, 2020)..... 9

9 *Padilla v. Immigration and Customs Enforcement,*  
 10 953 F.3d 1134 (9th Cir. 2020)..... 2

11 *Parsons v. Ryan,*  
 12 754 F.3d 657 (9th Cir. 2014)..... 8, 9

13 *Rodriguez v. Hayes,*  
 14 591 F.3d 1105 (9th Cir. 2009).....2, 3, 6, 9

15 *Saravia v. Sessions,*  
 16 280 F. Supp. 3d 1168 (N.D. Cal. 2017)..... 3

17 *Torres v. U.S. Dep’t of Homeland Sec.,*  
 18 411 F. Supp. 3d 1036 (C.D. Cal. 2019)..... 2

19 *Unknown Parties v. Johnson,*  
 20 163 F. Supp. 3d 630 (D. Ariz. 2016)..... 4

21 *Wal-Mart Stores, Inc. v. Dukes,*  
 22 564 U.S. 338 (2011)..... 4

23 *Walters v. Reno,*  
 24 145 F.3d 1032 (9th Cir. 1998)..... 5, 9

25 *Wireless Consumers Alliance, Inc. v. T-Mobile USA, Inc.,*  
 26 No. 03-3711, 2003 WL 22387598 (N.D. Cal. Oct. 14, 2003)..... 11

27 **Statutes**

28 8 U.S.C. § 1158 ..... 3

8 U.S.C. §§ 1221-1231 .....1, 2, 3

8 U.S.C. § 1225 ..... 3

1 8 U.S.C. § 1229a ..... 3

2 8 U.S.C. § 1252 ..... 1, 2, 3

3

4 8 U.S.C. § 1362 ..... 3

5 28 U.S.C. § 1391 ..... 10

6 28 U.S.C. § 1404 ..... 11, 12

7 **Rules**

8 Fed. R. Civ. P. 23 ..... *passim*

9 **Other Authorities**

10 Control of Communicable Diseases; Foreign Quarantine: Suspension of the Right

11 To Introduce and Prohibition of Introduction of Persons Into United States

12 From Designated Foreign Countries or Places for Public Health Purposes, 85

13 Fed. Reg. 56424-01 (Sept. 11, 2020)..... 9

14 Letter from Public Health Experts to Alex Azar and Robert R. Redfield (May 18,

15 2020), *available at* <https://bit.ly/37hvESi>..... 9

16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

1 **I. INTRODUCTION**

2 Plaintiffs seek provisional certification of a class of noncitizen asylum seekers  
3 subject to the Migrant Protection Protocols (“Protocols”) who presented, will present,  
4 or have been directed to present themselves at the San Ysidro or Calexico port of  
5 entry. By separate motion, they simultaneously request a preliminary injunction  
6 enjoining the Protocols’ Return Policy until hearings safely resume, allowing class  
7 members to return to the United States, and requiring Defendants to provide class  
8 members meaningful access to legal services. This is a textbook Rule 23(b)(2) class:  
9 all members of the proposed class are subject to the same policies and seek identical  
10 remedies that would “provide relief to all class members, or to none of them.” *Fruihat*  
11 *v. U.S. Immigration and Customs Enforcement*, 445 F. Supp. 3d 709, 741 (C.D. Cal.  
12 2020) (Bernal, J.). In opposition, Defendants attempt to muddy the waters by focusing  
13 on immaterial distinctions among class members and improperly raising a challenge to  
14 Plaintiffs’ chosen venue. The Court should reject these arguments and provisionally  
15 certify the proposed class.

16 **II. ARGUMENT**

17 Each of Defendants’ arguments against provisional class certification fails.  
18 First, 8 U.S.C. § 1252(f)(1) does not strip this Court of jurisdiction to consider  
19 Plaintiffs’ class claims because Plaintiffs do not seek to “enjoin or restrain the  
20 operation” of any part of 8 U.S.C. §§ 1221-1231. Instead, Plaintiffs challenge illegal  
21 conduct that violates statutory and constitutional protections. Second, Plaintiffs meet  
22 the requirements of Rule 23(a). Plaintiffs have raised common questions of law and  
23 fact, Individual Plaintiffs’ claims are typical of the claims of the class, and Individual  
24 Plaintiffs and their counsel will fairly and adequately protect the interests of the class.<sup>1</sup>  
25 Plaintiffs easily satisfy the requirements for provisional certification of a Rule  
26 23(b)(2) class: all Individual Plaintiffs have been or will be subject to the Protocols,  
27 have suffered common harms as a result, and seek uniform injunctive and declaratory

28 \_\_\_\_\_  
<sup>1</sup> Defendants do not contest that the proposed class is sufficiently numerous.

1 relief. Finally, Defendants’ improper challenge to Plaintiffs’ choice of venue is  
2 irrelevant to class certification and fails on the merits.

3 **A. Section 1252(f)(1) Does Not Require Denial of Certification or Bar**  
4 **this Court’s Jurisdiction to Issue Injunctive Relief for the Proposed**  
5 **Class.**

6 Section 1252(f)(1) does not bar certification. Even Defendants begrudgingly  
7 acknowledge that *Padilla v. U.S. Immigration and Customs Enforcement*, 953 F.3d  
8 1134 (9th Cir. 2020), supports class certification here. Opp., ECF 87 at 6-7. But they  
9 invoke *Padilla* and 8 U.S.C. § 1252(f)(1) to argue that Plaintiffs’ proposed class is  
10 overbroad because “future claimants are precisely the noncitizens that Congress  
11 wanted to prevent from filing cases in federal court.” Opp. at 7. In relying on  
12 *Padilla* for that limitation, Defendants ignore the fact that *Padilla* addressed 8  
13 U.S.C. § 1252(f)(1)’s “exception clause,” 953 F.3d at 1149, which does not apply  
14 where, as here, statutory *violations* are alleged.

15 Section 1252(f)(1) states in relevant part: “[N]o court . . . shall have  
16 jurisdiction or authority to enjoin or restrain the operation of the provisions of  
17 [8 U.S.C. §§ 1221-1231], *other than* with respect to the application of such  
18 provisions to an individual [noncitizen] against whom proceedings under such part  
19 have been initiated.” 8 U.S.C. § 1252(f)(1) (emphasis added). Here, Plaintiffs are  
20 not seeking to “enjoin or restrain the operation” of any covered provision. Rather,  
21 they seek to compel enforcement of the statutes as written. “Where [a litigant] seeks  
22 to enjoin conduct that allegedly is not even authorized by the statute, the court is not  
23 enjoining the operation of [any covered provision], and § 1252(f)(1) therefore is not  
24 implicated.” *Rodriguez v. Hayes*, 591 F.3d 1105, 1120 (9th Cir. 2009) (quoting *Ali*  
25 *v. Ashcroft*, 346 F.3d 873, 886 (9th Cir. 2003), *vacated on other grounds sub nom.*  
26 *Ali v. Gonzales*, 421 F.3d 795 (9th Cir. 2005)); *Torres v. U.S. Dep’t of Homeland*  
27 *Sec.*, 411 F. Supp. 3d 1036, 1050 (C.D. Cal. 2019) (injunction requested “would not  
28 prevent the operation of the law, but force Defendants to comply with it”) (Bernal,  
J.).



1 Plaintiffs’ first four claims all allege that Defendants are violating the  
 2 Immigration and Nationality Act, including multiple provisions that are not covered  
 3 by § 1252(f)(1). Compl., ECF 1 ¶¶ 252-54, 264-69, 277-79, 284-85 (alleging  
 4 violations of 8 U.S.C. §§ 1158, 1225, 1229a, 1362). Defendants’ assertion that this  
 5 action seeks “classwide injunctive relief to enjoin the Government actions taken  
 6 pursuant [to] 8 U.S.C. § 1225(b)(2)(C),” Opp. at 7, ignores Plaintiffs’ challenges to  
 7 other statutory provisions. Actions taken pursuant to covered statutory provisions  
 8 can violate those provisions, as the Complaint alleges throughout, thereby rendering  
 9 § 1252(f)(1)’s specified limitations for 8 U.S.C. §§ 1221-1231 irrelevant. And  
 10 Plaintiffs’ remaining five claims allege violations of the Constitution, a context in  
 11 which § 1252(f)(1) does not bar injunctive relief. *See Ali*, 346 F.3d at 886-87;  
 12 *Saravia v. Sessions*, 280 F. Supp. 3d 1168, 1205 n.19 (N.D. Cal. 2017), *aff’d* 905  
 13 F.3d 1137 (9th Cir. 2018) (§ 1252(f)(1) does not bar injunction that “neither enjoins  
 14 nor restrains the proper operation . . . of the immigration statutes” to comport with  
 15 procedural due process).

16 Defendants also overlook Plaintiffs’ request for declaratory relief. Compl. at  
 17 80, ¶ (c). Like the alleged violations of §§ 1158 and 1362 omitted by Defendants,  
 18 declaratory relief is not covered by § 1252(f)(1). *See Rodriguez*, 591 F.3d at 1119.  
 19 Because § 1252(f)(1) plainly does not apply to class-wide declaratory relief, it  
 20 cannot bar class certification and is prematurely raised here.<sup>2</sup>

21 **B. Plaintiffs Meet the Requirements of Rule 23(a).**

22 **1. Plaintiffs’ Claims Present Questions of Law or Fact Common**  
 23 **to the Class.**

24 Plaintiffs readily meet Rule 23(a)(2)’s commonality requirement. The  
 25 Complaint and declarations detail systemic, shared harms caused by Defendants’  
 26

---

27 <sup>2</sup> Defendants mistakenly contend that Plaintiffs’ inclusion of class members who will  
 28 in the future satisfy the class definition is improper. Allowing for growth in the size  
 of a presently existing class is completely different from defining a hypothetical one.  
*See Rodriguez v. Hayes*, 591 F.3d 1105, 1118 (9th Cir. 2010).

1 implementation of the Protocols. Defendants’ broad argument that the  
2 “circumstances must be analyzed as applied to each particular class member” in  
3 order to arrive at the ultimate legal answer distorts the applicable legal standard and  
4 ignores significant common questions of law and fact. *See Opp.* at 9.

5 All questions of law and fact do not need to be common to the proposed class  
6 to satisfy Rule 23(a). Rather, the Ninth Circuit characterizes commonality as a  
7 “limited burden” that “only requires a single significant question of law and fact.”  
8 *Mazza v. Am. Honda Motor Co.*, 666 F.3d 581, 589 (9th Cir. 2012). Indeed,  
9 commonality is easily shown where the class “challenges a system-wide practice or  
10 policy that affects all of the putative class members.” *Unknown Parties v. Johnson*,  
11 163 F. Supp. 3d 630, 635 (D. Ariz. 2016). This is so because “[w]hat matters to  
12 class certification . . . is not the raising of common questions—even in droves—but  
13 rather, the capacity of a class-wide proceeding to generate common *answers* apt to  
14 drive the resolution of the litigation.” *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338,  
15 350 (2011) (quotation marks omitted).

16 Plaintiffs have clearly met their burden of establishing commonality. Notably,  
17 Defendants do not challenge the most significant common characteristic of all class  
18 members: none would be trapped in Mexico but for Defendants’ policies, as a result  
19 of which all have suffered harm or are at significant risk of future harm. *See Compl.*  
20 ¶¶ 48-52, 99-110; *Cert. Mot.*, ECF 35-1 at 12-13; *Daniel Doe Decl.*, ECF 39 ¶¶ 7, 9-  
21 12, 14, 17, 19, 22-24, 27-28; *Feliza Doe Decl.*, ECF 45 ¶¶ 11-13, 26, 36-40, 42-43,  
22 46-47; *Jacqueline Doe Decl.*, ECF 46 ¶¶ 17-20, 25-26, 46, 49-55, 57; *Benjamin Doe*  
23 *Decl.*, ECF 41 ¶¶ 15-22; *Jessica Doe Decl.*, ECF 42 ¶¶ 4-11, 16, 18; *Hannah Doe*  
24 *Decl.*, ECF 40 ¶¶ 5, 9, 11, 13, 15, 28, 30; *Anthony Doe Decl.*, ECF 43 ¶¶ 5-7, 9, 11-  
25 13; *Nicholas Doe Decl.*, ECF 44 ¶¶ 13-18. This is more than sufficient for purposes  
26 of Rule 23(a).

27 Further, Defendants’ contention that Claims 1, 3, 4, and 6 require an  
28 individualized analysis of the “unique circumstances” that each class member faces

1 in accessing the asylum system, Opp. at 18-19, ignores that *all* class members have  
 2 faced and will continue to face the same overwhelming obstacles to accessing  
 3 counsel and applying for asylum. *See* Compl. ¶¶ 14-20; Hannah Doe Decl. ¶¶ 14,  
 4 20-22, 29; Anthony Doe Decl. ¶¶ 15-23; Jaqueline Doe Decl. ¶¶ 33-36, 43, 45-48;  
 5 Daniel Doe Decl. ¶¶ 13, 15, 18, 20, 29-32; Feliza Doe Decl. ¶¶ 30-35; Benjamin  
 6 Doe Decl. ¶¶ 24-26; Jessica Doe Decl. ¶¶ 12, 15; Nicholas Doe Decl. ¶ 9. Class  
 7 members’ shared difficulties are further corroborated by the declarations submitted  
 8 by legal service providers. *See* Cargioli Decl., ECF 37 ¶¶ 19-26; Gonzalez Decl.,  
 9 ECF 38 ¶¶ 33-38.

10 Similarly, for Claim 2, Defendants note that they have assigned hearing dates  
 11 to some Plaintiffs but not to others. Regardless of whether a purported hearing date  
 12 has been assigned, in reality the Hearing Suspension Directive has the effect of  
 13 leaving *all* class members in an indefinite “legal limbo” for the foreseeable future.  
 14 *See* Compl. ¶¶ 88-97; Reingold Decl., ECF 51 ¶¶ 16, 27, 29.<sup>3</sup>

15 **2. Plaintiffs Have Satisfied Rule 23(a)(3)’s Typicality**  
 16 **Requirement.**

17 Individual Plaintiffs satisfy typicality because Defendants’ implementation of  
 18 the Protocols has affected them in the same manner as all other class members.  
 19 Compl. ¶¶ 118-206. Plaintiffs have alleged more than “mere class membership,” *see*  
 20 Opp. at 18, by establishing that Individual Plaintiffs have suffered the same harms  
 21 as a result of Defendants’ policies. Cert. Mot. at 17; *see Rodriguez*, 591 F.3d at 1124  
 22

---

23 <sup>3</sup> Contrary to Defendants’ arguments, Opp. at 1, 9, Plaintiffs have explained the legal  
 24 standards applicable to their claims, none of which requires individualized  
 25 determinations. *See* Preliminary Injunction Mot., ECF 36-1 at 17-27; Preliminary  
 26 Injunction Reply at 5–8. Moreover, whether class members have made the required  
 27 showing for each of their claims goes to the merits of those claims, not whether class  
 28 certification is appropriate. *See Walters v. Reno*, 145 F.3d 1032, 1046 (9th Cir. 1998)  
 (“Differences among the class members with respect to the merits of their [cases],  
 however, are simply insufficient to defeat the propriety of class certification.”); Cert.  
 Mot. at 10-16.

1 (typicality established where plaintiffs “are alleged victims of the same practice”);  
2 *Lyon v. U.S. Immigration and Customs Enforcement*, 300 F.R.D. 628, 639 (N.D.  
3 Cal. 2014), *modified*, 308 F.R.D. 203 (N.D. Cal. 2015) (plaintiffs satisfy typicality  
4 where “what is centrally at issue is access to counsel and other persons so that  
5 Plaintiffs can effectively pursue vindication of their legal rights”).

6 Contrary to Defendants’ assertions, *see* Opp. at 18, Plaintiffs describe in great  
7 detail the common harms faced by Individual Plaintiffs and class members,  
8 including: 1) denial of the right to apply for asylum; 2) denial of meaningful access  
9 to legal assistance; 3) denial of the right to hire and consult an attorney and petition  
10 the courts; 4) denial of the right to a full and fair hearing; and 5) denial of  
11 substantive due process rights. Cert. Mot. at 17-18. Claims do not “need to be  
12 substantially identical” to satisfy typicality, and Individual Plaintiffs’ claims are  
13 “reasonably co-extensive with those of absent class members.” *Rodriguez*, 591 F.3d  
14 at 1124 (citing *Hanlon v. Chrysler Corp.*, 150 F.3d 1011, 1020 (9th Cir. 1998)).

15 Defendants further allege that Individual Plaintiffs’ “unique circumstances”  
16 make them atypical of the class. Opp. at 19-21. But the alleged factual differences  
17 do not defeat typicality because each of the class members’ claims arises from the  
18 “same course of conduct.” *Hanon v. Dataproducts Corp.*, 976 F.2d 497, 508 (9th  
19 Cir. 1992) (citation and internal quotation marks omitted); *see also Ellis v. Costco*  
20 *Wholesale Corp.*, 657 F.3d 970, 985 n.9 (9th Cir. 2011) (“Differing factual  
21 scenarios resulting in a claim of the same nature as other class members does not  
22 defeat typicality.”). Individual Plaintiffs’ claims typify the claims of other class  
23 members, all of whom have fled persecution in their home countries to seek asylum  
24 in the United States; were or will be subjected to the Protocols after presenting or  
25 being directed to present themselves at the San Ysidro or Calexico port of entry; and  
26 are or will be trapped in Mexico where they risk grave harm, struggle to access  
27 basic needs, and cannot adequately access legal representation. Cert. Mot. at 17-18.

28

1 These common harms arise from the same “course of conduct” and give rise to the  
2 same legal claims. Plaintiffs have thus satisfied typicality.

3 **3. Plaintiffs Have Satisfied Rule 23(a)(4)’s Adequacy**  
4 **Requirement.**

5 Individual Plaintiffs and their counsel are adequate representatives of absent  
6 class members because (1) they have no conflicts of interest with absent class  
7 members, and (2) they will prosecute the action vigorously on behalf of the class.  
8 *Hanlon*, 150 F.3d at 1020 (overruled on other grounds by *Wal-Mart*, 564 U.S. 338).

9 Defendants fail to allege any conflict of interest that would prevent Individual  
10 Plaintiffs from vigorously advocating on behalf of absent class members for the  
11 systemic relief sought. That some class members may independently seek  
12 individualized relief, such as non-refoulement interviews, does not change this fact.  
13 As this Court recently held, even where some class members may seek  
14 individualized relief, “those individuals also have a continued interest in a  
15 comprehensive response . . . that ensures adequate protection.” *Fraihat*, 445 F.  
16 Supp. 3d at 739. Further, only the relief sought in this litigation will address the  
17 common harms faced by Individual Plaintiffs and class members. Individual  
18 Plaintiffs and class members have every incentive to seek individualized relief,  
19 including non-refoulement interviews. But even if they are able to obtain such relief,  
20 structural barriers imposed by Defendants make it insufficient, since the challenged  
21 policies prevent meaningful communication with counsel and deprive Individual  
22 Plaintiffs of a meaningful right to apply for asylum. *See supra* Section II(B)(1). And  
23 contrary to Defendants’ assertion, *see* Opp. at 21, the relief sought here would not  
24 preclude any individualized relief.

25 Defendants suggest that the limited scope of class counsel’s representation  
26 somehow impugns the quality of their representation. This contention distorts the  
27 Rule 23(a)(4) standard, which requires only that class counsel have the ability to  
28 vigorously prosecute the claims on behalf of the class. *Hanlon*, 150 F.3d at 1020.

1 Defendants’ position is entirely without basis and would lead to the absurd result  
2 that class counsel could not be adequate representatives unless they also represent  
3 all class members individually. As the Court well knows, litigation challenging  
4 government policies and practices, including those relating to immigration,  
5 regularly proceeds where class counsel do not represent plaintiffs in their removal  
6 proceedings. *See, e.g., Fraihat*, 445 F. Supp. 3d at 740.

7 Individual Plaintiffs and their counsel have no conflicts with class members  
8 and will vigorously and competently represent the interests of all class members in  
9 this case, thus satisfying the adequacy requirement under Rule 23(a)(4).

10 **C. Plaintiffs Have Met the Requirements of Rule 23(b)(2).**

11 The requirements of Rule 23(b)(2) are “unquestionably satisfied when  
12 members of a putative class seek uniform injunctive or declaratory relief from  
13 policies or practices that are generally applicable to the class as a whole.” *Parsons v.*  
14 *Ryan*, 754 F.3d 657, 688 (9th Cir. 2014). Here, Defendants have subjected or will  
15 subject all Individual Plaintiffs and proposed class members to the same set of  
16 interlocking policies and practices. Cert. Mot. at 20-21. Further, a decision in this  
17 case regarding whether Defendants’ policies and practices violate the law and  
18 warrant the systemic relief sought would apply to, and address the injuries of, all  
19 class members.

20 This case does not require individualized analysis of factual differences  
21 between the Individual Plaintiffs and class members. Plaintiffs have requested  
22 systemic relief that would address the legal harms resulting from Defendants’  
23 policies.<sup>4</sup> That Individual Plaintiffs’ specific injuries differ somewhat is of no  
24 consequence. *See Rodriguez*, 591 F.3d at 1125 (“The fact that some class members  
25

26 \_\_\_\_\_  
27 <sup>4</sup> The relief sought includes, *inter alia*, an adequate facility in the United States for  
28 legal visitation, an injunction against the Return Policy and Deprivation of Counsel  
Policy, and an order allowing class members to safely return to the United States. *See*  
Compl. at 80 ¶¶ (d), (e), (f).

1 may have suffered no injury or different injuries from the challenged practice does  
2 not prevent the class from meeting the requirements of Rule 23(b)(2).”).

3 Finally, Defendants’ attempts to argue that the requested relief is not viable  
4 are irrelevant to class certification. The Rule 23(b)(2) inquiry “does not require an  
5 examination of the viability or bases of the class members’ claims for relief.”  
6 *Parsons*, 754 F.3d at 688. Rather, to comply with Rule 23(b)(2), “[i]t is sufficient if  
7 class members complain of a pattern or practice that is generally applicable to the  
8 class as a whole.” *Walters*, 145 F.3d at 1047. Plaintiffs have clearly done so here by  
9 identifying policies and practices generally applicable to the class. They have  
10 therefore satisfied Rule 23(b)(2).<sup>5</sup>

11 **D. Venue is Proper in the Central District of California.**

12 Defendants’ venue arguments are irrelevant to the Rule 23 requirements for  
13 class certification.<sup>6</sup> Defendants cite no cases in which class certification has been  
14 granted or denied based on venue-related considerations. And, as Defendants  
15 concede, venue is proper in this district. *Opp.* at 21-22. Plaintiff Immigrant  
16 Defenders Law Center is headquartered in Los Angeles, California, and Defendants  
17 are government officers or agencies. *See Compl.* ¶¶ 13, 21; *Toczykowski Decl.*, ECF

18 \_\_\_\_\_  
19 <sup>5</sup> As noted previously, the class-wide relief sought here would address the injuries of  
20 all class members. *See Compl.* at 79-81; *supra* n.4. The restrictions for travel across  
21 the southern border that Defendants describe are not incompatible with the requested  
22 relief and may not even apply to Individual Plaintiffs or class members. *See Control*  
23 *of Communicable Diseases; Foreign Quarantine: Suspension of the Right To*  
24 *Introduce and Prohibition of Introduction of Persons Into United States From*  
25 *Designated Foreign Countries or Places for Public Health Purposes*, 85 Fed. Reg.  
26 56424-01 (Sept. 11, 2020) (creating exceptions for individuals who hold valid travel  
27 documents and arrive at a port of entry, and for persons who should be excepted based  
28 on significant humanitarian interests). At least one court has found the restrictions  
unlawful as applied to unaccompanied children, *see P.J.E.S. v. Wolf*, No. 20-2245,  
2020 WL 6770508 (D.D.C. Nov. 18, 2020), and multiple health experts have  
disavowed the public health rationale for the restrictions, *see Letter from Public*  
*Health Experts to Alex Azar and Robert R. Redfield* (May 18, 2020), *available at*  
<https://bit.ly/37hvESi>.

<sup>6</sup> Defendants have not filed a motion for severance and/or transfer of venue that  
complies with local rules. For that reason alone, the Court should decline to transfer  
the case since these arguments are improperly raised.

1 36-2 ¶ 2; 28 U.S.C. § 1391(e)(1)(C). Only one plaintiff must be a resident of the  
2 district in order to establish that venue is proper. *See Fraihat v. U.S. Immigration*  
3 *and Customs Enforcement*, No. 19-1546, 2020 WL 2759848, at \*13 (C.D. Cal. Apr.  
4 15, 2020). Therefore, venue is proper in the Central District of California.

5 As for Defendants’ request to transfer, courts generally afford a plaintiff’s  
6 choice of forum substantial weight in analyzing whether to transfer venue, and  
7 “defendant[s] must make a strong showing of inconvenience to warrant upsetting  
8 the plaintiff’s choice of forum.” *Decker Coal Co. v. Commonwealth Edison Co.*,  
9 805 F.2d 834, 843 (9th Cir. 1986). Defendants have not made such a showing—  
10 neither the convenience of parties or witnesses nor the interest of justice favors  
11 transfer.

12 Defendants’ reliance on *Al Otro Lado, Inc. v. Kelly*, 2017 WL 10592130  
13 (C.D. Cal. Nov. 21, 2017), is misplaced. In *Al Otro Lado*, the plaintiffs—a legal  
14 service organization and six individuals—alleged that U.S. Customs and Border  
15 Protection (“CBP”) officials engaged in a widespread pattern and practice of  
16 denying asylum seekers access to the asylum process at ports of entry along the  
17 U.S.-Mexico border through illegal means. *Id.* at \*1. Plaintiffs sought to establish a  
18 policy based on specific conduct of CBP officials, including misrepresentations,  
19 threats, intimidation, verbal and physical abuse, and coercion, all of which took  
20 place in the Southern District of California.

21 Plaintiffs here do not seek to establish the existence of a policy, which would  
22 require many fact witnesses to testify regarding specific conduct or day-to-day  
23 operations. Rather, Plaintiffs challenge Defendants’ articulated policies and  
24 practices under the Protocols, namely the Return Policy, Deprivation of Counsel  
25 Policy, and Presentation Requirement. Where the underlying action challenges the  
26 legality of MPP, the location where MPP was applied to Individual Plaintiffs “is of  
27 limited relevance” for venue purposes. *Cruz v. U.S. Dep’t of Homeland Sec.*, No.  
28 19-cv-2727, 2019 WL 8139805, at \*2 (D.D.C. Nov. 21, 2019). Unlike in *Al Otro*



1 *Lado*, Defendants’ witnesses in this case will mostly be in the District of Columbia,  
2 while Plaintiffs’ witnesses are located in Los Angeles (ImmDef), San Diego (JFS),  
3 and throughout Mexico (Individual Plaintiffs).

4 Moreover, Plaintiffs have substantially greater contacts with this forum than  
5 the plaintiffs in *Al Otro Lado*. First, while *Al Otro Lado* “conducts a significant  
6 portion of its work in Tijuana, Mexico,” *Al Otro Lado*, 2017 WL 10592130, at \*2,  
7 ImmDef has shown that the parts of its work that have been impeded by the  
8 implementation of the Protocols have largely been in the Central District of  
9 California. Toczykowski Decl. ¶¶ 2, 7, 12, 14, 17, 21, 22. ImmDef additionally  
10 receives funding from local governments in this District. *Id.* ¶ 8. Second, unlike in  
11 *Al Otro Lado*, the fact that Daniel Doe intends to reside in this District if he is  
12 released into the United States weighs in favor of this venue. Daniel Doe Decl. ¶ 33.  
13 Defendants’ self-serving assertions about Plaintiffs’ convenience, Opp. at 30, are  
14 incorrect and should be given no weight. *See Wireless Consumers Alliance, Inc. v.*  
15 *T-Mobile USA, Inc.*, No. 03-3711, 2003 WL 22387598, at \*4 (N.D. Cal. Oct. 14,  
16 2003) (“Defendant cannot assert plaintiff’s inconvenience in support of a motion to  
17 transfer under 28 U.S.C. § 1404(a).”).

18 Finally, for the reasons stated in Plaintiffs’ Notice of Related Cases, judicial  
19 efficiency and economy would be served in this District given this Court’s  
20 familiarity with the legal framework for Plaintiffs’ claims. Notice, ECF 5; *see*  
21 *Commodity Futures Trading Commission v. Savage*, 611 F.2d 270, 279 (9th Cir.  
22 1979) (district court did not abuse its broad discretion in refusing Section 1404(a)  
23 transfer in part because the “district court was familiar with the case and transfer  
24 may have led to delay”). This Court already has multiple fully-briefed motions  
25 before it—none of which include a motion to transfer venue.

26 Lastly, Defendants argue that two class action challenges to MPP pending in  
27 the Southern District weigh in favor of transfer. Opp. at 23. Defendants claim that  
28 the first-to-file rule necessitates transfer to the Southern District because Plaintiffs’

1 proposed class overlaps with classes in two other cases: *E.A.R.R. v. U.S. Dep’t of*  
 2 *Homeland Sec.*, 3:20-cv-02146 (S.D. Cal.), and *Doe v. Wolf*, 19-cv-2119 (S.D.  
 3 Cal.). *Id.* at 23-25. The first-to-file rule allows a district court to transfer, stay, or  
 4 dismiss an action “if a similar case with substantially similar issues and parties was  
 5 previously filed in another district court.” *Kohn Law Grp., Inc. v. Auto Parts Mfg.*  
 6 *Miss., Inc.*, 787 F.3d 1237, 1239-40 (9th Cir. 2015).

7 Here, the first-to-file rule is plainly inapplicable because *E.A.R.R.* was not the  
 8 first case filed. Defendants erroneously claim that *E.A.R.R.* was filed the day before  
 9 this case. *Opp.* at 24-25. In fact, *E.A.R.R.* was filed on November 2, 2020, five days  
 10 after this action was filed. *See E.A.R.R.*, 3:20-cv-02146 (S.D. Cal.), Compl., ECF 1.  
 11 Moreover, the parties and claims in this case and *Doe* are not substantially similar.  
 12 *See Novotny v. Panasonic Consumer Elecs. Co.*, 2010 WL 11596113, at \*2-3 (C.D.  
 13 Cal. Oct. 1, 2010); *Adoma v. University of Phoenix, Inc.*, 711 F. Supp. 2d 1142,  
 14 1147 (E.D. Cal. 2010) (“the first-to-file rule . . . [requires] substantial similarity”).  
 15 While there may be some overlap between the certified class in *Doe* and the  
 16 proposed class in this case, the *Doe* class includes only represented individuals in  
 17 MPP who appear for non-refoulement interviews while in CBP custody in  
 18 California. *Compare* Cert. Mot. at 7 (class includes at least 4,000 individuals), *with*  
 19 *Doe v. Wolf*, 424 F. Supp. 3d 1028, 1040 (S.D. Cal. 2020) (approximate class size of  
 20 “46 people”). As such, the claims in *Doe* concern constitutional and statutory  
 21 arguments related only to represented individuals awaiting or undergoing non-  
 22 refoulement interviews under MPP. *See Doe*, 19-cv-2119 (S.D. Cal.); Compl.  
 23 ¶¶ 160-189. Any relief issued in this case would not prevent the *Doe* class from  
 24 seeking other relief in the non-refoulement interview process, and the relief granted  
 25 in *Doe* would not affect the broader relief sought here.

### 26 **III. CONCLUSION**

27 For the foregoing reasons, the Court should certify the proposed provisional  
 28 class.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

Dated: November 30, 2020

ARNOLD & PORTER KAYE SCHOLER LLP

By: /s/ Angel Tang Nakamura  
ANGEL TANG NAKAMURA  
HANNAH R. COLEMAN  
JOHN A. FREEDMAN  
CAROLINE D. KELLY  
EMILY REEDER-RICCHETTI

Attorneys for Plaintiffs

Dated: November 30, 2020

SOUTHERN POVERTY LAW CENTER

By: /s/ Melissa Crow  
MELISSA CROW  
GRACIE WILLIS

Attorneys for Plaintiffs

Dated: November 30, 2020

NATIONAL IMMIGRATION PROJECT OF  
THE NATIONAL LAWYERS GUILD

By: /s/ Sirine Shebaya  
SIRINE SHEBAYA  
MATTHEW VOGEL  
AMBER QURESHI

Attorneys for Plaintiffs

Dated: November 30, 2020

INNOVATION LAW LAB

By: /s/ Stephen W. Manning  
STEPHEN W. MANNING  
JORDAN CUNNINGGS  
KELSEY PROVO  
TESS HELLGREN

Attorneys for Plaintiffs